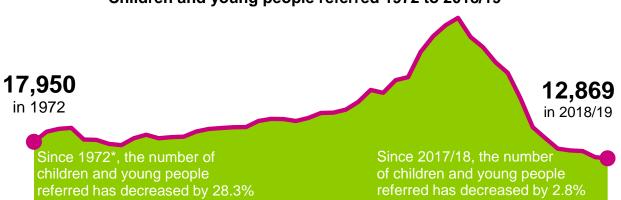
# STATISTICAL ANALYSIS 2018/19

Ensuring positive futures for children & young people in Scotland



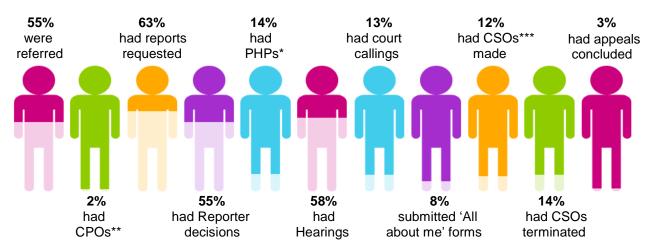
# Statistical Analysis 2018/19 - at a glance





<sup>\*1972</sup> was the first year of published data for the Children's Hearings System

The statistics within this report cover 23,535 children and young people within the Children's Hearings System in 2018/19. Of these children and young people:



- \* Pre-Hearing Panels
- \*\* Child Protection Orders
- \*\*\* Compulsory Supervision Orders

In 2018/19, 31,653 Children's Hearings were held for 13,667 children and young people



85% of the 9,206 children and young people subject to a Compulsory Supervision Order as at the  $31^{\rm st}$  March 2019 have only ever been referred on care and protection grounds

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This statistical analysis is supported by our online statistical service which provides more in depth information about individual local authority areas. All the information is available on our website <a href="https://www.scra.gov.uk">www.scra.gov.uk</a>.

#### Introduction

#### What do these statistics include?

This report presents the Scottish Children's Reporter Administration's (SCRA's) full statistical analysis on children and young people involved in the Children's Hearings System between 1 April 2018 to 31 March 2019. This is an Official Statistics publication and the data has been produced using sound, proven and robust methodologies. In general, the children and young people reported on within these statistics are aged between 0 and 15. There are however two exceptions to this:

- Eight years is the age of criminal responsibility in Scotland<sup>1</sup>. Children and young people under eight years cannot be referred to the Reporter for having committed an offence. Such behaviour in a child or young person aged under eight years may be referred under another ground (e.g. 'beyond control of a relevant person'); and
- Young people aged 16 and 17 years can be referred to the Reporter if they:
  - are still subject to Compulsory Supervision Orders;
  - are remitted by a court; or
  - had an open case which was received prior to their sixteenth birthday.

This only applies to a small number of young people, therefore age graphs within this report will always show a significant decrease between profiles for children and young people aged under 16 and those over 16. To make this distinction more apparent, young people aged 16 and 17 years are combined to provide an age group of 16+ years in this report.

Information about the changes seen within the Children's Hearings System since 2003 is available through a research report released in 2018. The research aimed to answer the following question: Has child protection in Scotland become more complex over time, and if so, how? It can be found here: <a href="Complexity">Complexity</a> in the lives of looked after children and their families.

#### How is this report structured?

This report is designed to follow the process by which a referral for a child or young person is received by SCRA through to a final outcome being made either by the Reporter or by a Children's Hearing. This is based upon the following path:

- Referral for a child or young person received by the Reporter because of concerns about their welfare or behaviour;
- Reporter investigation into the child or young person's case including seeking relevant information from partner agencies;
- Reporter decision as to whether the child or young person requires compulsory measures of intervention based on the information received; and
- Children's Hearing decision on whether compulsory measures of intervention are necessary (in respect of the child or young person) to protect the child or young person and/or address their behaviour. This may also involve:
  - the requirement to convene a Pre-Hearing Panel to consider any special arrangements needed for the Children's Hearing;
  - applications to the Sheriff to determine the grounds of referral; and
  - interim orders granted at Children's Hearings and at court to protect the child or young person during the process.

The process is complex as a child or young person can already be subject to a Compulsory Supervision Order at the point of referral and this will be taken into account within the decision making process. Compulsory measures also only last for specific time periods and as such have to be reviewed. This can be seen through the breakdown of Children's Hearings on page 18.

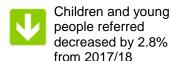
Finally, children and young people and/or their relevant persons can appeal to the Sheriff against decisions made by Children's Hearings. Applications can also be made to the Sheriff to terminate or vary the conditions on a Child Protection Order.

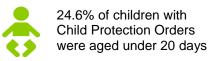
<sup>1</sup> The age of criminal responsibility is to be raised to 12 years when the Age of Criminal Responsibility (Scotland) Act 2019 comes into force. As this report was compiled under the current legislation, for the purposes of this report, eight is still the minimum age. More information on the Age of Criminal Responsibility (Scotland) Act can be found <a href="https://example.com/here/beauty-state-new-to-stat

# Children and young people referred

This section presents information about the numbers of children and young people referred to SCRA over the period 1<sup>st</sup> April 2018 to 31<sup>st</sup> March 2019 with comparisons to prior years. It looks at the reason for referral and profiles by age and sex of those children and young people referred.

#### Key facts:





'lack of parental care'
was the most common ground
of referral

# Children and young people referred to the Reporter

In 2018/19, 12,869 children and young people in Scotland were referred<sup>2</sup> to the Reporter:

- 10,881 on non-offence (care and protection) grounds; and
- 2,824 on offence grounds<sup>3</sup>.

The figure of 12,869 children and young people referred to the Reporter in 2018/19 equates to 1.4% of all children and young people in Scotland<sup>4</sup>. Within this, 1.2% of all children and young people were referred on care and protection grounds and 0.6% of all children and young people aged between eight and 16 years were referred on offence grounds.

The number of children and young people referred to the Reporter has decreased for the twelfth consecutive year. Figure 1.1 illustrates the changing trends within the system over time. Operational processes and counting methodologies have changed over time but overall trends are broadly comparable. Year-on-year figures from 2003/04 onwards can be seen on the Online Statistical Dashboard including splits at a local authority level and rates per head of population.

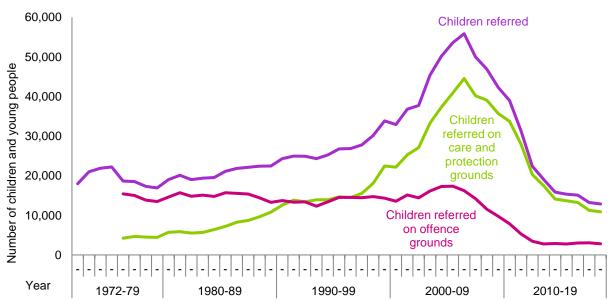


Figure 1.1 Children and young people referred, by year\*

The 2.8% decrease in children and young people referred from 2017/18 levels was due to 371 fewer children and young people being referred. There were 387 fewer children and young people referred on care and protection grounds (a decrease of 3.4%) and 236 fewer on offence grounds (a decrease of 7.7%).

<sup>\*</sup> please note that offence and care and protection splits are unavailable prior to 1976.

<sup>2</sup> Reporters decide the category and the grounds of referral at the time of receipt based on information contained within the referral.

<sup>3</sup> These figures include 836 children and young people who were referred on care and protection and offence grounds.

<sup>4 %</sup> of population aged under 16 years, based on mid-year estimates for 2018 from the National Records of Scotland.

Increasing referral rates were seen in the years leading up to 2006/07. One of the most significant factors in this increase was police referrals for children and young people from families where there had been an incident of domestic abuse.

The volume of such referrals created massive demands within the system and led to concerted efforts by partner agencies to reduce referrals where there was no need for compulsory measures of supervision. It is important to note that there was no suggestion that these children and young people did not require help or support, rather that there was no need for it to be provided on a compulsory basis.

Recent years have seen an increased focus on early and effective intervention, through the prism of the 'getting it right for every child' (GIRFEC)<sup>5</sup> and Whole Systems approaches. The impact of this is highlighted through the reducing numbers of children and young people referred.

There are certain types of referrals that indicate greater or immediate concern about the child or young person's safety or behaviour. These include Child Protection Orders and Joint Reports.

#### **Child Protection Orders**

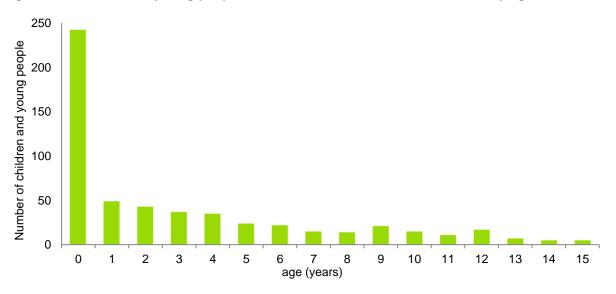
A Sheriff may grant a Child Protection Order to address emergency and/or high risk situations where measures need to be put in place immediately to protect a child or young person. The granting of this order requires the child or young person to be removed to (or kept in) a place of safety away from home. For this to be considered, a child or young person must be at risk of significant harm.

Table 1.1 Children and young people with Child Protection Orders, by year

	2015/16	2016/17	2017/18	2018/19
Number of children and young people	595	687	619	562

The number of children and young people with Child Protection Orders decreased in the year (down 9.2%), the second year of decrease. The change was most likely due to normal fluctuations around low numbers rather than any specific policy or practice change. Proportionately, more Child Protection Orders are granted for very young children (especially new-born babies), than any other age, reflecting their high risk and vulnerability and requirement for immediate protection.

Figure 1.2 Children and young people with Child Protection Orders received, by age, in 2018/19



Of the 562 children and young people with Child Protection Order referrals received in 2018/19, 138 (24.6%) were aged under 20 days at the date of receipt and 291 (51.8%) were aged under two years.

<sup>5</sup> More information about GIRFEC can be found here - <a href="http://www.gov.scot/Topics/People/Young-People/gettingitright/what-is-girfec">http://www.gov.scot/Topics/People/Young-People/gettingitright/what-is-girfec</a>

#### Joint reports to the Reporter and Procurator Fiscal

Where a child or young person is alleged to have committed an offence described in the Lord Advocate's Guidelines<sup>6</sup>, the police will make a joint report to the Procurator Fiscal (PF) and the Reporter. Following discussion with the Reporter, the PF will decide whether to deal with the case or refer it to the Reporter.

Joint reports can be categorised into two distinct groups; joint reports where a child or young person has been taken into custody by the police; and joint reports with no custody element.

For children and young people aged under 16, only the most serious alleged offences result in joint reports. As per the note on page 4, some young people aged 16 and 17 can be referred to the Reporter under certain circumstances. When the police charge these young people with an alleged offence, they will usually be the subject of a joint report (if it is a very minor offence, the police could report only to the Reporter).

Table 1.2 Number of children and young people with joint reports to the Reporter and PF, by year

Type of joint report	2015/16	2016/17	2017/18	2018/19
Children and young people - not in custody	1,308	1,158	1,175	1,142
Children and young people - in custody	63	34	41	29
Total children and young people with joint reports	1,328	1,169	1,191	1,147

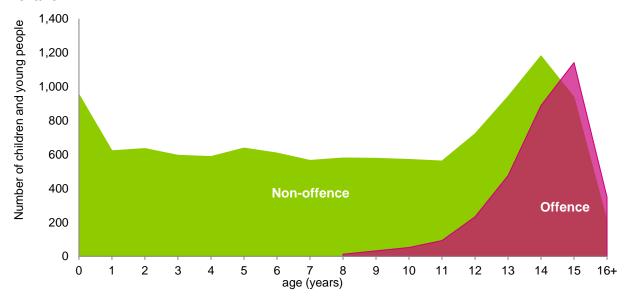
In 2018/19, 1,147 children and young people had 2,498 joint reports to the Reporter and the PF in the year. Of the joint reports received, 48.8% (1,218) were for children and young people aged 16 or over while 51.2% (1,280) were for children and young people aged under 16.

The majority of joint reports were made while the child or young person was not in custody, 1,142 children and young people with 2,462 reports, (several had joint reports on more than one occasion). Of these joint reports where the PF had made a decision, 77.2% of cases were subsequently referred to the Reporter. In addition, there were 36 joint reports made for 29 children and young people in custody. Of those joint reports where the PF had made a decision, 88.9% of cases were retained by the PF.

#### Age of children and young people referred

The most common ages for children and young people to be referred to the Reporter continue to be 14 and 15 years. This has historically been the case for both care and protection and offence grounds but this year, 13 and 14 are the most common ages for care and protection grounds as shown in figure 1.3 below.

Figure 1.3 Children and young people referred on offence and non-offence grounds, by age, in 2018/19



<sup>6</sup> To Chief Constables: Reporting to Procurator Fiscals of Offences Alleged to have been Committed by Children

#### Sex of children and young people referred

The number of females referred to the Reporter fell by 1.4% (from 5,737 to 5,656) while the number of males referred fell by 4.0% (from 7,501 to 7,199)<sup>7</sup>. These changes occurred due to the 10.6% decrease in offence referrals for males and a slightly larger decrease in care and protection referrals for males than for females. Females referred for offending increased by 1.9%, this equates to an additional 13 females referred for offending in the year.

Table 1.3 Sex of children and young people referred in 2018/19, by referral type

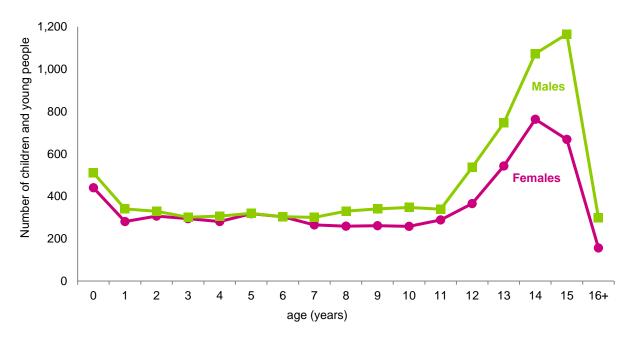
	Non-o	ffence*	Offe	nce*	All gr	ounds
F = Female M = Male	F	M	F	M	F	M
Number of children and young people	5,220	5,648	713	2,110	5,656	7,199
Proportion by sex	48.0%	52.0%	25.3%	74.7%	44.0%	56.0%
Change from 2017/18	-2.7%	-4.3%	+1.9%	-10.6%	-1.4%	-4.0%

<sup>\*</sup> Some children and young people were referred on both offence and non-offence grounds. These totals count every child or young person referred to the Reporter during the year once

#### Age and sex of children and young people referred

In line with Child Protection Orders, significant numbers of children and young people were referred in 2018/19 before their first birthday. For the majority of children who were aged under one year, the referral was on grounds of lack of parental care or having close connection with a person who has carried out domestic abuse. Referral rates then remain reasonably consistent before increasing from ages 12 to 15 years.

Figure 1.4. Children and young people referred, by sex and age, in 2018/19



<sup>7</sup> Fourteen children and young people had no sex recorded on SCRA's Case Management System.

#### Grounds on which children and young people were referred to the Reporter

The reasons (grounds) on which children and young people are referred to the Reporter are those set out in section 67(2) of the Children's Hearings (Scotland) Act 2011, and are summarised in Table 1.4. The table also includes splits to show whether children or young people were subject to a Compulsory Supervision Order at the point of referral.

'Lack of parental care' was the most common ground of referral followed by 'offence', 'close connection with person who has carried out domestic abuse' and 'child's conduct harmful to self or others'.

Table 1.4 Number of children and young people referred in 2018/19, by section 67 ground and Compulsory Supervision Order status at the point of referral

Sect	ion 67 ground	On order	Not on order	Total
(a)	Lack of parental care	267	3,956	4,201
(b)	Victim of a Schedule 1 offence	134	1,059	1,191
(c)	Close connection with a Schedule 1 offender	21	435	456
(d)	Same household as a child victim of Schedule 1 offender	31	320	351
(e)	Exposure to persons whose conduct likely to be harmful to child	166	975	1,136
(f)	Close connection with a person who has carried out domestic abuse	234	2,454	2,673
(g)	Close connection with Sexual Offences Act offender - Parts 1, 4 & 5	15	102	117
(h)	Accommodated and special measures needed	18	50	68
(i)	Permanence order and special measures needed	0	16	16
(j)	Offence	1,069	1,898	2,824
(k)	Misuse of alcohol	27	25	52
(I)	Misuse of a drug	25	40	65
(m)	Child's conduct harmful to self or others	487	1,111	1,554
(n)	Beyond control of a relevant person	120	264	379
(o)	Failure to attend school without reasonable excuse	25	1,071	1,096
(p)	Pressure to enter into civil partnership (or same household as such a child)	0	0	0
(q)	Force to marry (or same household as such a child)**	0	<5	<5
Tota	l children and young people referred*	1,916	11,233	12,869

<sup>\*</sup> A child or young person may be referred to the Reporter more than once in the year on the same and/or different grounds and may be on a Compulsory Supervision Order at the point of referral at one time and not on a Compulsory Supervision Order at another. These totals count every child or young person referred to the Reporter during the year once.

<sup>\*\*</sup> Due to the low number of referrals on this ground, the numbers here have been anonymised by using a <5 marker.

#### Children and young people referred on care and protection grounds

The average ages of children and young people referred on care and protection grounds are outlined below. Grounds codes (p) and (q) are excluded due to low or zero counts. The grounds codes are described in full in Table 1.4 on page 9.

Figure 1.5 Average age of children and young people referred on non-offence grounds in 2018/19

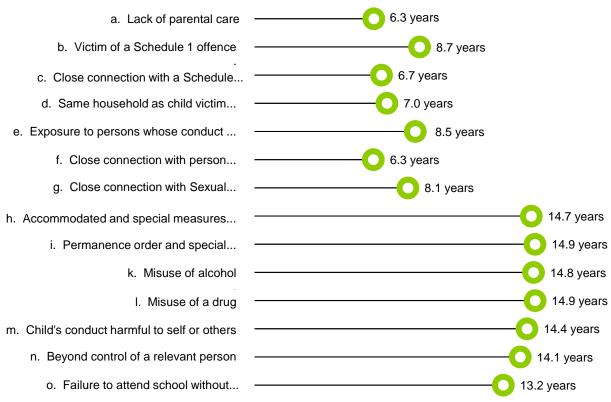


Figure 1.5 shows that there is a clear split in age profiles between a - g grounds which have a younger average age and the other care and protection grounds where the average age is older.

For the most common ground, lack of parental care, children and young people of all ages were referred but numbers generally decreased with age. More children were referred in the first year of their life than any other age (629). This was 15.0% of the children and young people referred on this ground.

The number of children and young people referred under 'close connection with person who has carried out domestic abuse' again generally decreased with age, with very young children more likely to be referred on this ground, with more referred in the first year of their life than any other age (323). This was 12.1% of children and young people referred on this ground.

Other common grounds of referral such as 'victim of Schedule 1 offence' and 'exposure to persons whose conduct likely to be harmful to child' were common throughout the childhood years but were highest for 14 year olds.

There were notable differences in the ages of children and young people referred to the Reporter on several other care and protection grounds. Older children and young persons were more likely to be referred on the grounds of, 'beyond control of a relevant person', 'child's conduct harmful to self or others', 'misuse of alcohol' and 'misuse of a drug'. The most common ages for referral on these grounds were 14 and 15 years. For children and young people referred on the grounds of 'failure to attend school without reasonable excuse', 13 and 14 years were the most common ages.

#### Children and young people referred on offence grounds

In 2018/19, 2,824 children and young people aged between eight and 17 years were referred to the Reporter on offence grounds. These children and young people were referred for 13,635 alleged offences on 7,763 referrals. The offences have been mapped to the standard police crime groupings<sup>8</sup> to provide consistency with other publications.

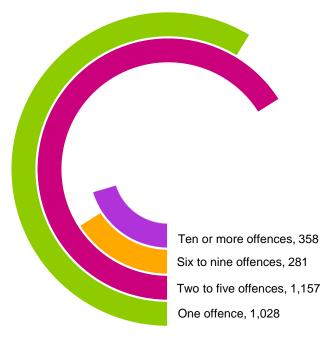
Table 1.5 Number of alleged offences by police crime grouping and year

Police offence code group	2015/16	2016/17	2017/18	2018/19
Non-sexual crimes of violence	99	186	215	183
Sexual crimes	405	380	422	482
Crimes of dishonesty	1,803	2,049	2,837	2,487
Fire-raising, vandalism etc.	1,889	2,318	2,337	2,044
Other crimes	984	1,140	1,355	1,302
Miscellaneous offences	5,431	5,990	7,134	6,864
Motor vehicle offences	410	352	315	278
Total alleged offences	11,021	12,415	14,615	13,635

Within these groupings, the most common types of alleged offences were threatening or abusive behaviour, assault and vandalism. The Reporter has the power to change the type of alleged offence based upon information received during the course of an investigation.

Figure 1.6 shows that there was almost an equal split between children and young people with a single alleged offence in the year (36.4%) and those with two to five alleged offences (41%) in 2018/19. Similarly, there was an almost equal split between children and young people with six to nine alleged offences (10%) and ten or more alleged offences (12.7%).

Figure 1.6 Number of alleged offences per child or young person referred on offence grounds in 2018/19

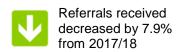


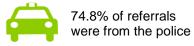
<sup>8</sup> Further detail on crime groupings can be found here: https://www.gov.scot/publications/recorded-crime-scotland-2017-18

# Referrals to the Reporter

This section presents information about the numbers of referrals received by SCRA over the period 1st April 2018 to 31st March 2019 with comparisons to prior years. It looks at the types of referral, the source of referrals and whether the child or young person was subject to compulsory measures of supervision when the referral was received.

#### **Key facts:**







of referrals received were for children and young people not subject to a Compulsory Supervision Order

#### Referrals received

In 2018/19, 23,140 referrals were received by the Reporter, this was a 7.9% decrease from 2017/18 levels. Care and protection referrals decreased by 7.3% to 15,377 while offence referrals decreased by 9.2% to 7,763.

Care and protection referrals have decreased annually since 2006/07, the exception to this being a slight increase in 2015/16. Offence referrals decreased significantly between 2005/06 and 2012/13, since then year on year changes have been smaller.

While the annual decreases in care and protection referrals continue, at a local authority level there are significant differences when comparing 2018/19 to 2017/18. Care and protection referrals in Glasgow almost doubled after having decreased by almost two-thirds the prior year. This was offset by decreases across the Lothian and Borders and Lanarkshire local authorities, all of which saw decreases of over a third. As with offence referrals, below, when significant changes are occurring, multi-agency discussions take place to better understand the reasons for the changes. Full details of referral rates alongside other SCRA statistics over time can be accessed through SCRA's Online Statistical Dashboard.

In addition, the Principal Reporter chairs the Advancing the Whole Systems Approach group, a multi-agency group responsible for implementing one strand of the Scottish Government's Youth Justice Strategy. As part of the group's work it considers data from SCRA on various matters in relation to offending by children.

Having noted an increase in the number of children and young people being referred to the Reporter on offence grounds during 2017/18, SCRA began to provide the group with more detailed data showing the number of referrals on a local authority basis. The group is continuing work to better understand and address changes in offence referrals at national and local level.

Table 2.1 Numbers of referrals received, by type and year

Type of referral	2015/16	2016/17	2017/18	2018/19
Offence	6,685	7,168	8,548	7,763
Non-offence	20,655	19,672	16,583	15,377
Total referrals	27.340	26.840	25.131	23.140

Referrals per child or young person varies depending on the type of referral. For care and protection referrals, 80.5% had a single referral in the year, this compares with 56.9% of children and young people referred on offence grounds having a single offence referral in the year.

Overall, most children and young people (74.7%) were referred only once in the year, with 5.5% referred five or more times. The number of referrals received per child or young person in 2018/19 is shown in Figure 2.1 on page 13.

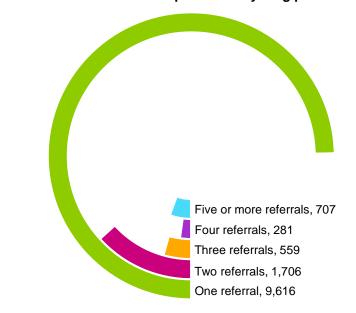


Figure 2.1 Number of referrals received per child or young person in 2018/19

#### Referrals received by Compulsory Supervision Order status

In most cases, the child or young person was not subject to a Compulsory Supervision Order at the point of referral, see Figure 2.2. Overall, 30.5% of referrals received (7,069) were for children and young people subject to a Compulsory Supervision Order at the point of referral. This was the case for 19.0% of care and protection referrals (2,918) and 53.5% of offence referrals (4,151). This reflects Early and Effective Intervention guidance that says that there is a presumption that where the police charge a child or young person on a Compulsory Supervision Order with an offence, they will refer the child to the Reporter. Page 22 contains more information about Compulsory Supervision Orders.

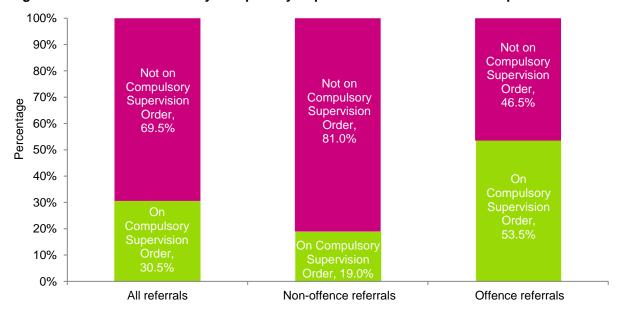


Figure 2.2 Referrals received by Compulsory Supervision Order status at receipt in 2018/19

Males were more likely to be subject to a Compulsory Supervision Order at the point of receipt of a referral (34.1%) than females (25.3%). The difference is mainly due to the fact that a greater proportion of referrals for males are on offence grounds than for females and that, as described above, children and young people referred on offence grounds are more likely to be subject to a Compulsory Supervision Order at the receipt of the referral than is the case for care and protection referrals.

#### Source of referrals

The police are the main source of referrals, comprising 74.8% of all referrals to the Reporter in 2018/19 - 99.5% of all offence referrals and 62.3% of all care and protection referrals.

Procurator Fiscal 34 Reporter 84 Non-offence referrals Other 122 Offence referrals Health 130 Multi-agency 157 Relative 190 Court 279 Education 1,280 Social Work 3.552 Police 17,312 0 12,000 2,000 4,000 6,000 16,000 18,000 8,000 10,000 14,000 Number of referrals received

Figure 2.3 Referrals received by source in 2018/19

#### Additional and duplicate referrals

In addition to the referrals reported on above, SCRA also receives referrals which are classified as duplicates or additional. For a referral to be recorded as such, the following criteria should be met:

#### Duplicate referral

- There is an open referral with any ground;
- It relates to the same incident or similar broad concerns as the open referral; and
- There is no significant additional information.

#### Additional referral

- There is an open referral which reflects an on-going concern or pattern of behaviour;
- It relates to the similar broad concerns as open referral; and
- It includes significant additional information.

In practice, these referrals still require work and the information in them will be taken into account in Reporter's decisions about whether to arrange a Children's Hearing for a child or young person. Therefore, the decision has been taken to include these within the statistics as a separate table. The split between additional and duplicate referrals is shown below. These counts are not included in the other referral receipt or child and young person counts.

Table 2.2 Numbers of additional and duplicate referrals received, by type and year

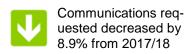
Type of referral	2015/16	2016/17	2017/18	2018/19
Additional	1,241	1,572	1,836	2,086
Duplicate	1,350	1,043	840	615
Total referrals	2.591	2.615	2.676	2.701

Please note that offence referrals should not be categorised as additional or duplicate referrals in line with practice guidance but in reality, some offence referrals are recorded as such.

# Reporter decisions on children and young people referred

This section presents information about the investigations Reporters within SCRA undertake with partner agencies to make decisions on children and young person's cases along with the decisions which have been made over the period 1st April 2018 to 31st March 2019.

#### **Key facts:**





of children and young people had a Reporter decision to arrange a Hearing

# 'no indication of a need for compulsory measures'

was the most common Reporter decision

#### **Reporter investigations**

Reporters investigate where necessary, when a referral is received, to assist them in considering the likely need for compulsory measures. They do so by obtaining information on the child or young person and their circumstances from relevant agencies. Some of this information may now be provided at the point of referral rather than requiring to be requested.

There is a wide network of partner agencies that Reporters can ask for information, with the main agencies outlined in Table 3.1.

Table 3.1 Number of communications requested by the Reporter, by receiving agency and year

Total requests*	36,657	34,591	33,800	30,780
Other	125	113	79	66
Restorative Justice	72	60	63	48
Health	2,936	2,880	2,943	2,486
Education	8,823	8,134	8,049	7,610
Social Work	24,701	23,404	22,666	20,570
Agency	2015/16	2016/17	2017/18	2018/19

<sup>\*</sup> A large proportion of these requests are for information not relating to referrals such as reviews of Compulsory Supervision Orders. A small percentage of requests are also cancelled before being sent.

These reports were requested for 14,806 children and young people in 2018/19. The level of information required in each report can vary significantly. For social work requests, depending on the report type, the Reporter can request anything from background information about the child or young person referred, to a comprehensive assessment of the child or young person's situation that would involve social work contacting the family as well as any other agencies involved in the child or young person's upbringing.

Education authorities can be asked by the Reporter to provide information about a child or young person's attendance at school or about their behaviour.

Health (utilising information from health visitors, community psychiatric nurses and Children and Adolescent Mental Health Services) can provide relevant information on the impact on the child or young person or family of particular health issues. The information that health visitors provide is especially important as it can indicate if the child is failing to thrive (through growth centiles and developmental measures).

If the child or young person has committed an offence, Restorative Justice reports can be used to assess the suitability and willingness of the young person to engage with the Restorative Justice Service.

The family is invited to provide any relevant information when they are notified that a referral has been received by the Reporter. This allows the family to inform the Reporter of any factors that may affect a Reporter decision on the referral i.e. any changes in circumstances or any measures the family have taken as a result of the referral.

#### Reporter decision making

Once any required information has been received, the Reporter will analyse the situation and make a decision about whether to arrange a Children's Hearing based on:

- whether a section 67 ground applies in relation to the child or young person i.e. whether there is sufficient evidence such that there is a realistic prospect of the ground being proven in court; and
- whether, if sufficient evidence exists, it is necessary to have compulsory intervention in the child or young person's life.

Where the Reporter has arranged a Children's Hearing, they will, if they have not previously done so, request a report for information about the child or young person from the local authority.

Reporters have other options available to them to find the right help for children and young people. The other decisions that a Reporter may make in relation to a referred child or young person include asking the local authority to provide voluntary advice, guidance and assistance to the child or young person, to take no action because there is insufficient evidence, or to take no formal action because other intervention is more appropriate (e.g. family support or diversion). If the Reporter considers that the referral does not justify any action (compulsory, voluntary or informal) by virtue of its age, triviality or irrelevance then they can make a "no indication of a need for compulsory measures" decision.

Table 3.2 Number of children and young people with reporter decisions in 2018/19\*, by decision

Reporter decision	Non-offence	Offence	Total
Arrange a Children's Hearing (on new grounds)	3,473	168	3,587
No indication of a need for compulsory measures	3,322	971	4,154
No Hearing - refer to local authority	3,060	707	3,606
No Hearing - measures already in place	1,466	1,213	2,268
No Hearing - insufficient evidence to proceed	864	229	1,086
No Hearing - family have taken action	472	82	551
No Hearing - diversion to other measures	10	37	45
Total	11,046	2,829	12,921

<sup>\*</sup> Data in this table relates to cases decided in 2018/19 as opposed to referrals received in 2018/19.

In 2018/19, 27.8% of children and young people (3,587) with cases decided had a Reporter decision to arrange a Children's Hearing on at least one referral. For 32.1% of children and young people (4,154), Reporters decided that there was no indication of a need for compulsory measures on at least one of their referrals.

Please note that prior to 2017/18, the non-offence offence split was calculated using the referral category (offence or non-offence). Further analysis has shown that it is more accurate to use the ground of referral, especially for decisions on offence grounds.

In many cases, for children and young people who are referred for offending where the Reporter decides compulsory intervention is necessary, the Reporter adds an additional non-offence ground and it is this which is taken to the Children's Hearing. In 2018/19, this changes the number of children and young people with an arrange Children's Hearing decision on offence grounds from 212 to 168.

<sup>\*\*</sup> The totals do not equal the sums as children and young people can be referred more than once in the year and may have multiple Reporter decisions. The totals count each child or young person once.

# Children's Hearings and court work

This section presents information about the work undertaken by Children's Hearings and courts (in relation to Children's Hearings) over the period 1<sup>st</sup> April 2018 to 31<sup>st</sup> March 2019 with comparisons to prior years. It also covers the reasons for Pre-Hearing Panels and Children's Hearings and the outcomes of court work.

#### **Key facts:**



Pre-Hearing Panels decreased by 2.0% from 2017/18



Children's Hearings decreased by 2.8% from 2017/18



% of applications for proof had the grounds established

# **Pre-Hearing Panels held**

Pre-Hearing Panels are convened before some Children's Hearings to consider any special arrangements needed for the Hearing. These are:

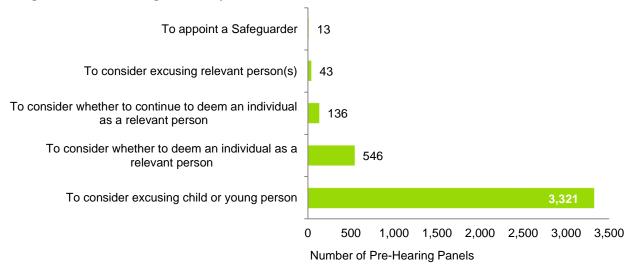
- whether to deem/undeem an individual as a relevant person; and
- whether to excuse a child or young person or relevant person from the obligation to attend the Children's Hearing.

In addition, Pre-Hearing Panels can also appoint a Safeguarder for the child or young person or arrange legal representation for a child, young person or relevant person. As well as the reasons for Pre-Hearing Panels, figure 4.1 shows the instances of Safeguarder appointments within the year.

Table 4.1 Pre-Hearing Panels held, by year

	2015/16	2016/17	2017/18	2018/19
Number of Pre-Hearing Panels	4,098	3,859	3,888	3,809

Figure 4.1 Pre-Hearing Panels by reason\* in 2018/19



<sup>\*</sup> Children and young people can have more than one reason considered at a single Pre-Hearing Panel. The totals in Table 4.1 count each Pre-Hearing Panel once.

In 2018/19, 3,809 Pre-Hearing Panels were held for 3,233 children and young people, this is a 2% decrease from the previous year. This reflects decreases in Pre-Hearing Panels arranged to consider whether to deem an individual as a relevant persons (down 15.9%).

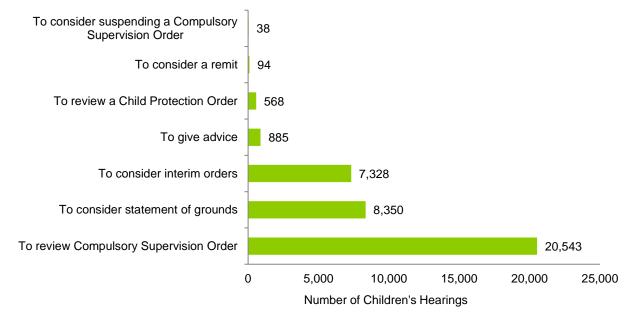
#### Children's Hearings held

Children's Hearings decide whether compulsory measures of intervention are necessary (in respect of the child or young person) to protect the child or young person and/or address their behaviour. The reasons for Children's Hearings being arranged are shown in Figure 4.2 below. The two most common reasons are: to review an existing Compulsory Supervision Order; or where the Reporter has decided, after investigating a referral, that the child or young person requires compulsory measures of intervention.

Table 4.2 Children's Hearings held, by year

	2015/16	2016/17	2017/18	2018/19
Number of Children's Hearings held	34,896	34,106	32,553	31,653

Figure 4.2 Children's Hearings by reason\* in 2018/19



<sup>\*</sup> Children and young people can have more than one reason considered at a single Children's Hearing. The totals in Table 4.2 count each Hearing once.

In 2018/19, 31,653 Children's Hearings were held for 13,667 children and young people. This was a 2.8% decrease from 2017/18. The decreases resulted from the falling number of Compulsory Supervision Orders and hence less reviews (see page 22) as well as fewer Child Protection Order, advice and remit Hearings.

Prior to a child or young person attending a Children's Hearing, they are able to express their views either through SCRA's All about me form or through social work's child views form. In 2018/19 SCRA recorded receipt of 2,735 of these forms for 1,998 children and young people. This was a 4.8% increase from 2017/18 (126 more forms).

Of the children and young people with Children's Hearings in the year, 43.2% had a single Hearing, with 11.1% having five or more Hearings.

Of the 8,350 Children's Hearings to consider statements of grounds, 42.7% (3,563) related to new grounds while 57.3% (4,787) related to grounds that were not disposed at the initial Hearing stage. The majority of these were due to applications to the Sheriff to establish the grounds for referral. Of the 20,543 Hearings linked to review Hearings for Compulsory Supervision Orders, initial review Hearings made up 70.5% (14,488) of this number with the remainder (6,055) deferred review Hearings. A Compulsory Supervision Order must be reviewed at least once annually.

Of the remaining Hearing types, interim orders were the most common (7,328) followed by advice Hearings (885) and Child Protection Order Hearings (568).

#### Children's Hearings deferred

In most Children's Hearings, Panel Members can defer (postpone) the Children's Hearing until a later date if required. Figure 4.3 shows these reasons.

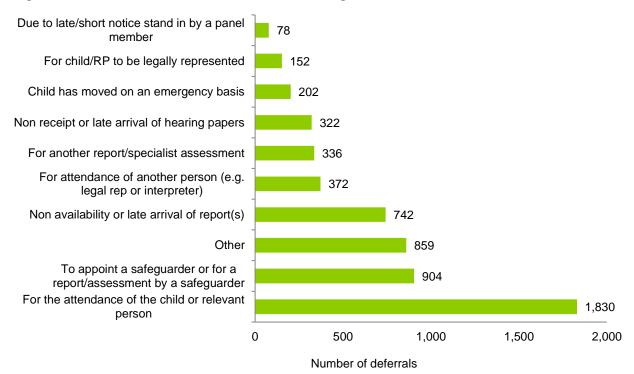


Figure 4.3 Reasons for deferral of Children's Hearings in 2018/19

Multiple reasons for deferral can be recorded within a Children's Hearing, equally, not all Children's Hearings which were deferred had a deferral reason recorded on SCRA's Case Management System. Overall, 5,424 Children's Hearings had deferral reasons recorded during 2018/19 while 25.1% of Children's Hearings (7,953) were deferred.

#### Children's Hearings unable to proceed

At a grounds hearing, the Children's Hearing may decide not to proceed and instead will require the Reporter to arrange another grounds Hearing. This will normally happen if the child or young person has not attended and has not been excused in advance at a Pre-Hearing Panel, or if a relevant person has not attended. In 2018/19, there were 388 such decisions.

#### Children's Hearings warrants to secure attendance

Section 123 of the Children's Hearings (Scotland) Act 2011 empowers a Children's Hearing to grant a warrant to secure the attendance of a child or young person at a Children's Hearing. In 2018/19, Children's Hearings granted 25 warrants to secure attendance under section 123 for 20 children and young people.

#### Child Protection Orders and interim orders

Many short-term decisions made by Children's Hearings will be to address emergency and/or high risk situations where measures have to be put in place immediately to protect children and young people or address their behaviour. These may include Children's Hearings arranged as a result of the Sheriff granting a Child Protection Order.

In 2018/19, Children's Hearings considered the cases of 564 children and young people with 568 Child Protection Orders under sections 45 or 46 of the Children's Hearings (Scotland) Act 2011;

Of these Child Protection Orders:

- 283 were continued without variation to the order:
- 275 were continued with variation to the order; and
- 10 were not continued.

The numbers above differ slightly from those in page 6 due to Child Protection Orders granted near to the year-end which can result in the granted date of the orders being in a different year than the Children's Hearing held to consider them. Applications can be made to the Sheriff to terminate or vary a Child Protection Order. Four children and young people had applications to recall/terminate or vary Child Protection Orders in the year.

Children's Hearings also made, varied or continued 6,810 interim orders as defined under sections 86 and 140 of the Children's Hearings (Scotland) Act 2011 for 2,614 children and young people in 2018/19.

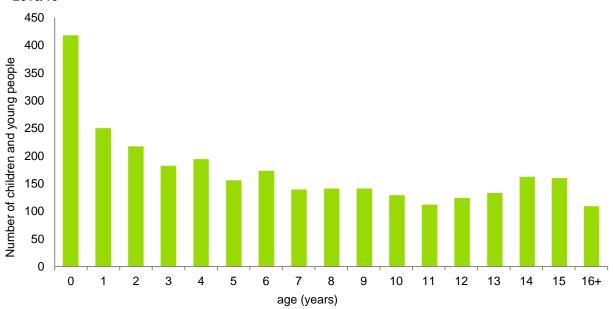
Interim orders in the form of Interim Compulsory Supervision Orders can be used to protect the child or young person whilst grounds for referral are in the process of being determined at proof. Interim Variations of Compulsory Supervision Orders can also be made which can change the measures attached to a current Compulsory Supervision Order.

Table 4.3 Children and young people with interim orders, by year

	2015/16	2016/17	2017/18	2018/19
Number of children and young people	2,785	2,787	2,631	2,614

Interim orders numbers are highest for children aged under one, but are also common for all age groups. Numbers have remained consistent since the implementation of the 2011 Act.

Figure 4.4 Children and young people with interim orders made by Children's Hearings, by age, in 2018/19



#### **Applications to the Sheriff for proof**

If the child or young person and/or their relevant persons do not accept some or all of the statement of grounds for referral which form the basis of the Children's Hearing, or the child or young person does not or cannot understand the grounds, the Children's Hearing may direct the Reporter to apply to the Sheriff to establish the statement of grounds for referral (sections 93 and 94 of the Children's Hearings (Scotland) Act 2011). Overall, 2,837 applications were determined for 2,802 children and young people in 2018/19 and 92.4% were held to be established by the Sheriff.

When an application to the Sheriff for proof has been established, the grounds are referred back to a Children's Hearing to decide what/if compulsory measures are necessary.

Table 4.4 Applications to the Sheriff for proof determined, by year

	2015/16	2016/17	2017/18	2018/19
Number of applications determined	3,068	3,189	2,796	2,837

The number of concluded applications for proof has increased by 1.5% after the decrease in 2017/18.

Applications for proof may require several callings (court dates) before the application is determined. In 2018/19, including applications not yet determined, there were 9,767 callings recorded for 3,169 children and young people. As with interim orders and Child Protection Orders, numbers are highest for children aged under one. The age at determination of the application for children and young people is shown in Figure 4.5 below.

Number of children and young people 16+ age (years)

Figure 4.5 Children and young people with applications determined, by age, in 2018/19

#### Applications to the Sheriff to consider interim orders

Interim orders in the form of Interim Compulsory Supervision Orders can be used to protect the child or young person whilst grounds for referral are in the process of being determined at proof.

At the conclusion of a proof at which the Sheriff has found the statement of grounds for referral to be established, the Sheriff can also make an Interim Compulsory Supervision Order, or, if the child or young person is already the subject of a Compulsory Supervision Order, can make an Interim Variation of the Compulsory Supervision Order to change the measures attached to the current order. These interim orders last for a maximum of 22 days.

Sheriffs made, varied or continued 3,791 interim orders in 2018/19 for 1,305 children and young people.

# **Compulsory Measures of Supervision**

This section presents information about Children's Hearings decisions and Compulsory Supervision Orders in force in 2018/19. It also covers the number of secure authorisations and non-disclosure measures put in place by Children's Hearings in 2018/19 with comparisons to previous years.

#### **Key facts:**



Compulsory Supervision Orders have decreased for the ninth consecutive year

# 'with parent/relevant person'

was the most common type of Compulsory Supervision Order

#### Children's Hearings decisions on grounds

Compulsory Supervision Orders are the most common form of compulsory intervention made by Children's Hearings. They are also the only longer-term option available to Hearings. It is the statutory responsibility of local authorities to implement Compulsory Supervision Orders.

At Children's Hearings in 2018/19, 2,936 children and young people had a new Compulsory Supervision Order made. This includes orders made as a result of grounds and remits from the criminal court under Section 49 of the Criminal Procedure (Scotland) Act 1995, see Table 5.1.

Table 5.1 Number of children and young people with Children's Hearings decisions in 2018/19

Children's Hearing decision	Non-offence	Offence	S49 Remit	Total
Grounds accepted/established and new Compulsory Supervision Order made	2,871	82	12	2,936
Grounds accepted/established and considered in review of existing Compulsory Supervision Order	51	48	24	120
Grounds discharged	331	61	35	420
Total*	3,238	160	68	3,419

<sup>\*</sup> The totals do not equal the sums as children and young people can have more than one Hearing decision on different grounds contained within a referral or may have more than one referral on new grounds sent to a Hearing during the year or may have a Section 49 remit. The totals count each child or young person once.

#### Children and young people subject to Compulsory Supervision Orders

At 31 March 2019, 9,206 children and young people were subject to Compulsory Supervision Orders. This is 1.0%9 of all children and young people in Scotland.

Table 5.2 Number of children and young people with Compulsory Supervision Orders in place at 31 March, by type and year

Types of Compulsory Supervision Orders	2016	2017	2018	2019
With parent/relevant person	4,522	4,486	4,262	4,226
With other approved foster parent	3,018	2,873	2,679	2,599
With relative/friend - other	1,345	1,257	1,202	1,100
With relative/friend - approved foster parent	615	586	557	515
Children's unit	332	314	329	301
Other residential placement	243	216	235	239
Residential school	229	203	184	185
Other	45	41	25	27
Other non-residential placement	17	11	17	11
None recorded	13	9	3	3
Total	10,379	9,996	9,493	9,206

<sup>9 %</sup> of population aged under 16 years, based on mid-year estimates for 2018 from the National Records of Scotland.

The number of children and young people subject to Compulsory Supervision Orders has decreased for a ninth consecutive year. 'With parent/relevant person' continues to be the most common type of Compulsory Supervision Orders. The types of orders in place at 31 March 2019 are shown in Table 5.2 on page 22.

Children and young people aged under eight subject to Compulsory Supervision Orders at 31 March 2019 decreased by 1.5% to 3,771, while children and young people aged eight and over decreased by 4.0% (to 5,435).

#### **Compulsory Supervision Orders by age**

The most common ages of children and young people subject to Compulsory Supervision Orders continue to be 14 and 15 years. Figure 5.1 shows the number of Compulsory Supervision Orders by age at Compulsory Supervision Order made.

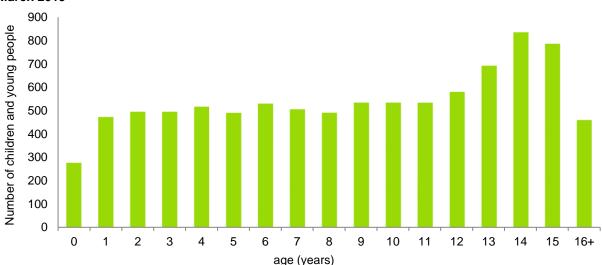


Figure 5.1 Children and young people with Compulsory Supervision Orders in force, by age, at 31 March 2019

# Length of time subject to Compulsory Supervision Orders

The link between decisions made at Children's Hearings and the number of Compulsory Supervision Orders is displayed in Table 5.3. This shows that the most common length of time to be subject to a Compulsory Supervision Order is under one year but that many children and young people have been on supervision for a longer period of time. This means that Compulsory Supervision Orders have been reviewed at Children's Hearings on at least one occasion.

Table 5.3 Number of children and young people with Compulsory Supervision Orders in place at 31 March 2019, by length of order

Length of Compulsory Supervision Order	Count	Percentage
Under 1 year	2,784	30.2%
1 – 2 years	1,956	21.2%
2 – 3 years	1,363	14.8%
3 – 4 years	901	9.8%
4 – 5 years	556	6.0%
5+ years	1,646	17.9%
Total	9,206	100%

For the majority of children and young people subject to Compulsory Supervision Orders, the reasons which they came into the Children's Hearings' System was as a result of concerns about their care and protection. Of the 9,206 children and young people subject to a Compulsory Supervision Order as at the 31st March 2019, 84.5% have only ever been referred on care and protection grounds.

#### **Compulsory Supervision Orders terminated**

When a Children's Hearing decides that a child or young person no longer needs to be on supervision they will terminate the Compulsory Supervision Order. If not before, a Compulsory Supervision Order must end on a young person's 18th birthday. Alternatively, Compulsory Supervision Orders can end if a court grants a Permanence Order following a request from a local authority.

Table 5.4 Number of children and young people with Compulsory Supervision Orders terminated in 2018/19

Compulsory Supervision Order terminations	2018/19
Compulsory Supervision Order terminated	2,776
Permanence Order granted	418
Compulsory Supervision Orders terminated	3,194

#### Secure Authorisations made by Children's Hearings

Secure Authorisations can be included in interim orders or Compulsory Supervision Orders. The criteria by which they can be made are set out in sections 83(5) and 83(6) of the Children's Hearings (Scotland) Act 2011.

Table 5.5 Number of children and young people with Secure Authorisations made by Hearings, by year

Secure Authorisation measure	2015/16	2016/17	2017/18	2018/19
Within interim orders	127	120	114	116
Within Compulsory Supervision Orders	128	99	98	97

Children and young people with Secure Authorisations included in interim orders increased by 1.8% while those included in Compulsory Supervision Orders decreased by 1.0%. The decrease between 2015/16 and 2016/17 was caused at least in part by improved quality checking of secure authorisations. This is as part of SCRA's internal data quality procedures but also to support the Children's Hearings Scotland Feedback Loop data set.<sup>10</sup>

#### **Non-disclosure Measures**

A non-disclosure measure is a special provision attached to a child or young person's order in instances when it is considered necessary to protect the address at which a child or young person is required to reside by virtue of the order, due to significant concerns about their safety.

Table 5.6 Number of children and young people with non-disclosure measures in place at 31 March, by type and year

Order type measure attached to	2016	2017	2018	2019
Interim order	114	100	92	76
Compulsory Supervision Order	1,105	1,013	805	776
Total non-disclosure measures <sup>11</sup>	1.207	1.098	882	843

As at the 31st March 2019, 776 children and young people had non-disclosure measures attached to Compulsory Supervision Orders and 76 children and young people had non-disclosure measures attached to interim orders. Overall, 39 fewer children and young people (4.4%) had non-disclosure measures in place at the year-end as a result of interim orders or Compulsory Supervision Orders than was the case at the 31st March 2018. SCRA continues to work with partner agencies to ensure that non-disclosure is only used where absolutely appropriate as well as internal work to review all current non-disclosure cases.

<sup>10</sup> Secure accommodation data is also available through the Children's Social Work Statistics Scotland publication: https://www.gov.scot/publications/childrens-social-work-statistics-2017-2018.

<sup>11</sup> Some children and young persons had both Compulsory Supervision Orders and interim orders in place at the year-end with non-disclosure measures attached to both.

# Appeals to the Sheriff

This section presents information about appeals to the Sheriff against decisions made by Children's Hearings in 2018/19 with comparisons to previous years.

#### **Key facts:**



Children and young people with appeals concluded decreased for the fourth consecutive year



% of appeals were refused (Children's Hearing decision upheld) in the year

#### **Appeals**

Children and young people and/or their relevant persons can appeal to the Sheriff against decisions made by Children's Hearings and Pre-Hearing Panels. In 2018/19, 651 children and young people had 824 appeals concluded, a 9.8% decrease. A child or young person may have multiple appeals within the year.

Table 6.1 Number of appeals to the Sheriff

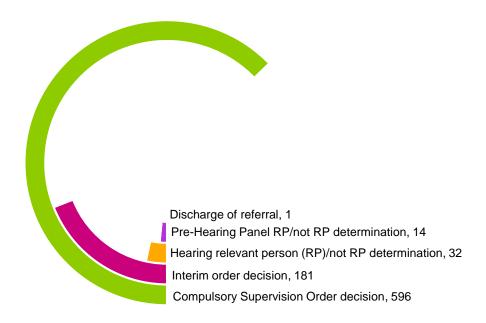
Appeal outcomes	2015/16	2016/17	2017/18	2018/19
Number of children and young people*	777	740	668	651
Number of appeals concluded**	n/a	n/a	914	824
% with Hearings' decisions upheld (appeal refused)	n/a	n/a	56%	57%

<sup>\*</sup> Please see the note on error margins within appeals on page 28.

At appeal, 57.3% of children and young people had Children's Hearings decisions upheld (the appeal was refused) by the Sheriff on at least one appeal in the year. Where a decision wasn't upheld, the most common outcome was for the Sheriff to require the reporter to arrange a Hearing (for any purpose for which a Hearing can be arranged).

The types of appeals against Children's Hearings decisions are displayed in Figure 6.1. The most common type of appeal is in respect of Compulsory Supervision Orders, either in terms of the review of the order or the decision to make the first order. This is expected in the context of Compulsory Supervision Orders being the most common outcome of Children's Hearings.

Figure 6.1 Number of appeals against Children's Hearings decisions in 2018/19\*



<sup>\*\*</sup> Appeal counts (as opposed to counts of children and young people with appeals) are unavailable prior to 2017/18.

#### **Performance**

This section presents information about operational performance within SCRA during 2018/19, with comparisons to previous years. Detailed performance against targets contained within our Corporate and Business Plans will be reported through SCRA's Annual Report 2018/19. It will also include commentary around performance as well as wider progress against SCRA's plans and will be published on the 31st October 2019<sup>12</sup>.

#### **Key facts:**



Performance improved in two of the four time interval standards

123 days care and protection

average working days from referral receipt to Hearing decision

92 days offence

### Time taken to progress referrals through the Children's Hearings System

The Time Interval (TI) Standards for the Children's Hearings System were published in 2001<sup>13</sup>. There are 14 standards covering various aspects of the process within the Hearings System and the different agencies involved. Those of most relevance to SCRA are shown below.

Table 7.1 Performance against Time Interval Standards in 2018/19

Time Interval (TI) Standard	Total number	Number on time	% on time
Standard TI4 – The Reporter will make a decision about a referral within 50 working days of receipt	23,414 referrals	18,158 referrals	78%
Standard TI6 – Hearings will be scheduled to take place within a maximum of 20 working days of the Reporter's decision	4,395 referrals	3,287 referrals	75%
Standard TI8 – All relevant people, information and resources will be available to Hearings to ensure that continuations are kept to a minimum	16,164 Hearings	12,847 Hearings	79%
Standard TI14 – The child and family will be sent written notification of the outcome of a Hearing within 5 working days of the Hearing.	30,946 Hearings	30,042 Hearings	97%

Performance against the Time Interval Standards has improved against 2017/18 for TI4 and TI14 as a result of continuing work throughout SCRA to improve performance. TI6 and TI8 have dipped slightly. TI4 and TI14 are at their highest levels in recent years.

Table 7.2 Performance against Time Interval Standards, by year

Time Interval (TI) Standard	2015/16	2016/17	2017/18	2018/19
TI4	76%	78%	76%	78%
TI6	71%	75%	76%	75%
TI8	77%	77%	80%	79%
TI14	94%	96%	96%	97%

The Time Interval Standards within the Blueprint are currently being reviewed by a multi-agency group as part of the Children's Hearings Improvement Partnership. New standards may therefore be in place for the 2019/20 Statistical Analysis report.

<sup>12</sup> SCRA's publications can be accessed here: https://www.scra.gov.uk/resources/.

<sup>13</sup> Scottish Executive (2001) Blueprint for the Processing of Children's Hearings Cases. Inter-agency Code of Practice and National Standards.

#### Working days from referral receipt to Hearing decision

Of the 3,238 children and young people with care and protection based Hearing decisions and the 160 children and young people with offence based Hearing decisions (Table 5.1), the average working days from referral receipt to Hearing decision were 123 and 92 days respectively, see Figure 7.1.

Working days are split by the main stages in the process. The differences in profiles between care and protection and offence referrals reflect the higher proportion of care and protection referrals which require the establishment of grounds at court.

Initial to Decision to initial Offence Hearing, 18.4 Decision to initial Non-offence Hearing, 17.2 40 100 0 20 60 80 120 140 working days

Figure 7.1 Average working days from referral receipt to Children's Hearing decision in 2018/19

The major factor in the length of time to a Children's Hearing decision is whether or not the grounds required to be established at court by a Sheriff. Where they were, the average days for care and protection referrals was 137 days against 71 where a proof application was not required. While for offence referrals, the averages were 143 days and 68 days respectively.

The median for offence referrals was 80 days against an average of 92 days, while the median for care and protection referrals was 114 days against an average of 123 days.

The difference between the average and the median (12 days for offence referrals and 9 days for care and protection referrals) illustrates the effect that prolonged cases have on the overall performance on this measure.

#### SCRA's performance against targets in 2018/19

Performance against the Key Performance Indicators (KPIs) contained in the 2017-20 Corporate Plan has remained positive, with five of the ten reportable indicators met for the year. Improvements have been seen against decisions made within 50 working days. Table 7.3 shows the performance against targets with the change from the previous year expressed as percentage points (pp).

Fuller information around performance is included in SCRA's 2018/19 Annual Report.

Table 7.3 SCRA's performance against targets in 2018/19

Outcomes for Children and Families	Target 2018/19	Performance 2018/19	Change from 2017/18
The percentage of Hearings scheduled to take place within 20 working days.	76%	75%	down 0.9pp
The percentage of decisions on referrals made within 50 working days of receipt	78%	78%	up 1.4pp
Outcomes for Panel Members, Partners and Staff	Target 2018/19	Performance 2018/19	Change from 2017/18
The degree to which SCRA core properties comply with SCRA property standards	90%	90%	unchanged
The percentage of initial Hearings proceeding to disposal	77%	79%	down 0.1pp
Organisational Efficiency Outcomes	Target 2018/19	Performance 2018/19	Change from 2017/18
Variance in annual revenue spends as a percentage of the available revenue budget	Within 1%	1.8%	n/a
Variance in annual capital spends as a percentage of the available capital budget	Within 5%	9.8%	n/a
The Scottish Government efficiency savings target will be met	0.9%	Target met	n/a
The percentage of revenue savings achieved in the year	2%	4.4%	n/a
The percentage of working days lost to absence (long term)	2%	3.0%	down 0.7pp
The percentage of working days lost to absence (short term)	2%	1.8%	down 0.4pp

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We are also continually seeking to improve our Official Statistics and would be grateful if you could fill in the following short survey here.

# Appendix 1 - error margins

In line with Official Statistical guidance, error margins around the key areas within this report are included below.

#### Referral data

Referral receipt based data has been impacted by the processing to decision of cases which are not categorised as standard referrals. The non-standard ground issue has largely been resolved so referrals are unlikely to be over-counted. It is most likely that they are under-counted due to the exclusion from the count of non-standard referrals. This has led to a maximum potential undercount within the report of **6.8%**. This is why page 14 provides counts of additional and duplicate referrals and the notice that consideration will be given to including these in standard referral counts in future years.

#### Reporter decisions

Similarly to referral receipt data, reporter decision data has been impacted by the use of non-standard grounds within a referral and also the processing to decision of cases which are not categorised as standard referrals. Reporter decisions count all referrals with a valid decision. If non-standard referral categories were excluded, there may be a potential **1.3%** decrease within the report.

#### Pre-Hearing Panels and Children's Hearings

For Pre-Hearing Panels, there are issues with multiple Pre-Hearing Panels for a child or young person recorded on the same day. At a data level, it is difficult to tell whether these are valid meetings or recording issues. For Hearings, there have been issues around the removal of cancelled Hearings from the system, in addition there are some cases where children or young people have multiple Hearings on the same day. Removing multiple meetings leads to a potential decrease of **0.3%** within the report.

#### **Compulsory Supervision Orders**

Some Compulsory Supervision Orders are still awaiting the updating of the Hearing decision, this will lead to an undercount as the new Compulsory Supervision Order start and end dates are not on the system. The error margin for this is minimal (0.1%).

#### **Appeals**

Appeals have been under-recorded from 2013/14 onwards due to issues around recording some appeal types under the 2011 Act. This was a particular issue in 2013/14 but the recording of short-notice appeals remains problematic due to the timescales within which they require to be processed. The appeal count of 864 in this report for 2018/19 should be an accurate record of appeals but it may be the case that some short notice appeals are still not recorded.

Please note that all error margins calculated above have been done so using national data, data at a local level may be affected to a greater or lesser extent, also, within different categories of data, such as joint referrals or specific care and protection grounds, the error margin level may deviate from the overall referral value.

